

Message Text

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C O N F I D E N T I A L STATE 065381

FOR CEP OFFICER

E.O. 11652: GDS

TAGS: NATO, PFOR, SWEL, SREF

SUBJECT: NATO CIVIL EMERGENCY PLANNING (CEP); SENIOR CEP
COMMITTEE (SCEPC) MEETING

AGENDA ITEM I:

PROGRESS REPORTS FOR 1976

ISSUES FOR DECISION:

REVIEW OF ANNUAL PROGRESS REPORTS.
METHOD OF SUBMISSION TO PLENARY SESSION. (NOTE: THESE
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ARE EXPECTED TO BE THE FINAL ANNUAL REPORTS UNDER
CURRENT CRITERIA. WITH THE ADVENT OF THE NEW PLANNING
SYSTEM, THE BIENNIAL REVIEW PROCESS WILL PICK UP
THIS FUNCTION AND REPORTS WILL BE IN TERMS OF FIRM
GOALS WITH DEADLINES.

US POSITION:

A. FOR ALL PLANNING BOARDS AND COMMITTEES (PB&CS):

(1) NOTE, BUT DO NOT APPROVE, THE PROPOSED STUDIES AND WORK PROGRAMS FOR 1978. ATTENTION OF PB&CS SHOULD BE DRAWN TO GUIDANCE PROVIDED IN AC/98-WP/125 AS AMENDED AT FEBRUARY SCEPC PLENARY.

(2) DRAW ATTENTION OF INTERNATIONAL STAFF (IS) TO DECISIONS OF SCEPC IN 1976 (AC/98-DS/114, ITEM I) THAT I.S. IS TO DEVELOP A DRAFT EVALUATION OF OVERALL PROGRESS, AND A DRAFT ANALYSIS OF THE EFFECTIVENESS OF THE CONTRIBUTIONS MADE BY THE VARIOUS WORK ITEMS TO THE APPROVED NATO CEP AIMS AND OBJECTIVES. THESE EVALUATIONS SHOULD BE DEVELOPED BY THE IS AND THE DRAFTS CONSIDERED BY A PERMANENT SESSION PRIOR TO THE JUNE PLENARY. SPECIFIC ATTENTION SHOULD BE DIRECTED TO INADEQUATE PROGRESS, PROBLEM AREAS AND ACTIONS REQUIRED ON THE PART OF THE SENIOR COMMITTEE.

B. PETROLEUM PLANNING COMMITTEE (PPC): PROGRESS IN 1976 APPEARS TO BE MINIMAL IN SUBSTANTIVE AREAS. WHAT PROGRESS DID TAKE PLACE WAS ADMINISTRATIVE AND PROCEDURAL (WAR MANUALS; PROCEDURAL MATTERS ON COORDINATION OF TRADE WITH NON-NATO COUNTRIES). IF THE NEW SCEPC GUIDANCE PAPER (AC/98-WP/125) IS INADEQUATE, THE PPC CHAIRMAN SHOULD CIRCULATE MORE DEFINITE QUESTIONS PRIOR TO THE JUNE PLENARY IN ORDER THAT THE SCEPC WILL BE PREPARED TO PROVIDE THE ADDITIONAL GUIDANCE DESIRED.

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C. PLANNING BOARD ON EUROPEAN INLAND SURFACE TRANSPORT (PBEIST): COMMEND THE AUTHORS OF THE LINES OF COMMUNICA-

TION (LOC) STUDY. THE U.S. SHOULD EXPRESS ITS HOPE THAT THE PROBLEM AREAS NOTED IN PARAGRAPH II 4 WILL BE IDENTIFIED TO THE PLENARY SESSION AND SOLUTIONS UNDERWAY. WE SHOULD ALSO EXPRESS THE HOPE THAT THE CHAIRMAN WILL REPORT TO THE PLENARY THAT THE STUDIES ON LOCS IN THE NORTHERN AND SOUTHERN REGIONS ARE UNDERWAY RATHER THAN BEING EXAMINED.

D. CIVIL DEFENSE COMMITTEE (CDC): REPORT NOT AVAILABLE.

E. FOOD AND AGRICULTURE PLANNING (FAPC): PROGRESS IN 1976 APPEARS TO BE LIMITED TO A REVISED STUDY OF THE EFFECTS OF RADIOACTIVE FALLOUT ON FOOD AND AGRICULTURE. ADMINISTRATIVE PROGRESS INCLUDED THE MERGER OF CSA AND ESA; TERMS OF REFERENCE; REPORTING FORMS; COORDINATION OF TRADE WITH NON-NATO COUNTRIES. IF THE NEW SCEPC GUIDANCE

PAPER (AC/98-WP/125) IS INADEQUATE IN ANSWERING PARA III 8,

THE FAPC CHAIRMAN SHOULD CIRCULATE MORE DEFINITIVE QUESTIONS PRIOR TO THE JUNE PLENARY IN ORDER THAT THE SCEPC WILL BE PREPARED TO PROVIDE THE ADDITIONAL GUIDANCE DESIRED.

F. CIVIL AVIATION PLANNING COMMITTEE (CAPC): THE NARRATIVE PORTION OF THE REPORT IS PARTICULARLY POOR AND DOES NOT FOLLOW THE SCEPC DECISION AS REFLECTED IN PARA II (4), AC/98-DS/114. CAPC SHOULD, HOWEVER, BE COMMENDED ON THE PROGRESS MADE BY ITS AD HOC GROUP IN ITS ON-GOING STUDY OF CIVIL AVIATION DURING AN EMERGENCY.

G. CIVIL COMMUNICATIONS PLANNING COMMITTEE (CCPC): THE CCPC SHOULD BE COMMENDED FOR THE COMPLETION OF THE DOCUMENT ON THE GENERAL POLICY ON CIVIL COMMUNICATIONS
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UNDER NATO CIVIL EMERGENCY ARRANGEMENTS.

H. INDUSTRIAL PLANNING COMMITTEE (IPC): PROGRESS IN 1976 WAS IN ADMINISTRATIVE AND PROCEDURAL MATTERS (MERGER OF CSA AND ESA, TORS, REPORTING FORMS, PROCEDURAL MATTERS ON COORDINATION OF TRADE WITH NON-NATO COUNTRIES). NOW THAT THESE MATTERS HAVE BEEN RESOLVED, WE HOPE THAT THE IPC CAN TURN TO SUBSTANTIVE SUBJECTS. THE U.S. NOTES THAT THE NEW SCEPC GUIDANCE PAPER (AC/98-WP/125) DOES ADDRESS PROBLEMS NOTED IN PARAS III 8 AND 9. WE WOULD HOPE THAT THIS IS ADEQUATE; IF NOT, THE IPC CHAIRMAN SHOULD CIRCULATE MORE DEFINITIVE QUESTIONS PRIOR TO THE JUNE PLENARY IN ORDER THAT THE SCEPC WILL BE PREPARED TO PROVIDE THE ADDITIONAL GUIDANCE.

I. PLANNING BOARD FOR OCEAN SHIPPING (PBOS): PROGRESS IN 1976 IS COMMENDABLE.

POSITION OF OTHER COUNTRIES: UNKNOWN.

TACTICAL CONSIDERATIONS: NONE.

SPEAKING PAPER: TO BE DEVELOPED BY US MISSION TO NATO.

AGENDA ITEM II:

CHANGES IN WORKING PROCEDURES AS A RESULT OF THE NATO CEP PLANNING AND REVIEW CYCLE.

ISSUES FOR DECISION:

A. MAKE THE FOLLOWING CHANGES IN CEP PROCEDURES:

(1) ELIMINATE PB&C AND SENIOR COMMITTEE ANNUAL PROGRESS REPORTS.

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(2) ELIMINATE COLLATION OF ANNUAL WORK PROGRAMS IN PRESENT FORM.

(3) ELIMINATE ANNUAL SUMMARY OF PROGRESS ON NCWA PREPAREDNESS.

(4) ELIMINATE BACKLOG SHEET.

B. INFORM PB&CS OF DECISIONS ON CHANGES.

C. DETERMINE ACTION TO BE TAKEN ON OUTSTANDING ITEMS ON BACKLOG SHEET.

U.S. POSITION: THE U.S. WISHES TO INSURE THAT A FORMAL SYSTEM OF PERIODIC REPORTS AND CHECKS IS PRESENT IN THE NEW CEP PLANNING AND REVIEW SYSTEM. THE U.S., THEREFORE, DOES NOT WISH TO ELIMINATE THE ANNUAL REPORTS TO THE SCEPC OR TO THE NAC, OR THE BACKLOG SHEET. THE NEED FOR THESE REPORTS SHOULD BE REEVALUATED IN 1979 UPON THE COMPLETION OF THE FIRST TWO-YEAR PERIOD.

THE SINGLE FORMAL INPUT TO THE SCEPC INVOLVES QUESTIONNAIRES, AND THIS APPEARS AT LEAST INITIALLY TO BE INADEQUATE TO MAINTAIN THE PRESSURE DESIRABLE TO OBTAIN RESULTS. IN ADDITION, THERE ARE A LARGE NUMBER OF ADDITIONAL TASKS (CURRENTLY LISTED IN THE BACKLOG SHEET) THAT WOULD BE "LOST" IF THE BACKLOG SHEET WERE ELIMINATED. WHILE THESE TASKS ARE NOT OF THE HIGHEST PRIORITY, THEY SHOULD REMAIN AS TASKS BEFORE THE SCEPC.

AGENDA ITEM III: EXERCISES

ISSUES: REVIEW DEVELOPMENTS ON WINTEX-77, HILEX-8, AND WINTEX/CIMEX-79.

U.S. POSITIONS: NO CHANGE FROM POSITION PAPERS FOR
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